#### ASHBURTON URBAN DISTRICT

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#### ANNUAL REPORT

OF THE HEALTH OF THE DISTRICT

FOR THE YEAR 1959



#### ASHBURTON URBAN DISTRICT

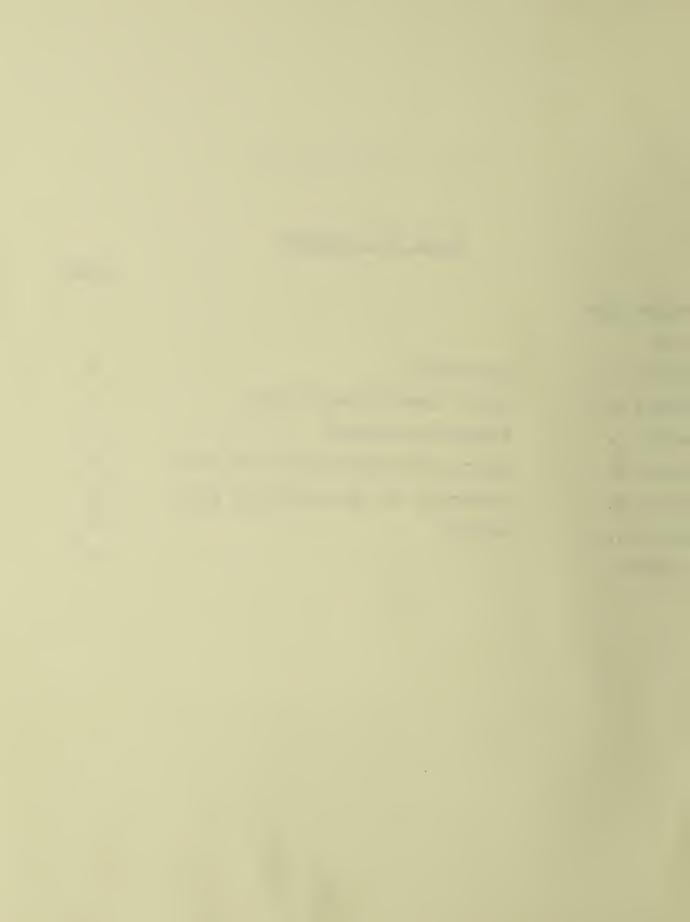
## ANNUAL REPORT OF THE HEALTH OF THE DISTRICT FOR THE YEAR 1959

F. T. HUNT, MB., BS., MRCS., LRCP., DPH., DIH.,
MEDICAL OFFICER OF HEALTH

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- 1 -

Mr Chairman and Gentlemen,

I have the honour to submit my Annual Report for the year 1959.

I commenced my appointment as your Medical Officer of Health on April 1st 1959 and I also hold the appointment of Medical Officer of Health for Buckfastleigh Urban District, Totnes Borough and t. Totnes Rural District, together with the appointment as Assistant County Medical Officer for Devon County Council.

In the pages of this report I have summarised the work carried out by the Public Health Department and the problems which have been dealt with during the year. The statistics in the report do not always make interesting reading but, nevertheless, they do give an indication of the work carried out, and offer a means of comparison with past and future years.

The estimated population has risen by 10 to 2,700. The birth rate has risen from 14.09 (1958) to 17.2. The death rate has risen from 11.69 (1958) to 13.1. 46 deaths occurred and 24 of these were caused by diseases of the heart and circulation, whilst another 12 were caused by malignant neoplasms.

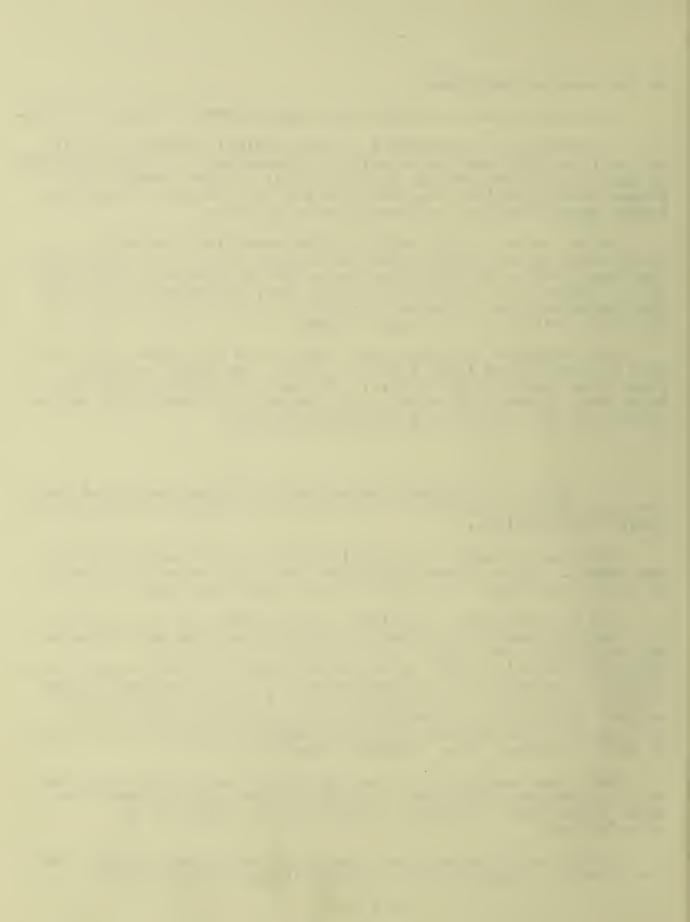
Only 4 infectious diseases were notified during the year, but this figure is somewhat misleading, as a number of infectio s escaped notification.

The usage of water was restricted for a time during part of the summer. There is now a definite need for a storage reservoir to supply dwellings in the Hele-Cross - Holne Turn area.

The Slaughterhouses (Hygiene) Regulations, and the Slaughter of Animals (Prevention of Cruelty) Regulations came into force at the beginning of the year, and visits were made to the slaughterhouses to advise on the requirements of these regulations. Obviously the standard of slaughterhouses will be improved by the introduction of such regulations, whilst the legislation for the control of slaughter of animals marks a new step in this field. The repeal of the Staining and Sterilisation Regulations in respect of unfit meat was, in my opinion, regrettable.

Much time was spent on food hygiene and many visits were made to food premises in the area. Minor defects were discovered on these visits but, in general, conditions were found to be satisfactory.

Visits were also made to a number of persons who claimed they were living in unsatisfactory accommodation, and had applied



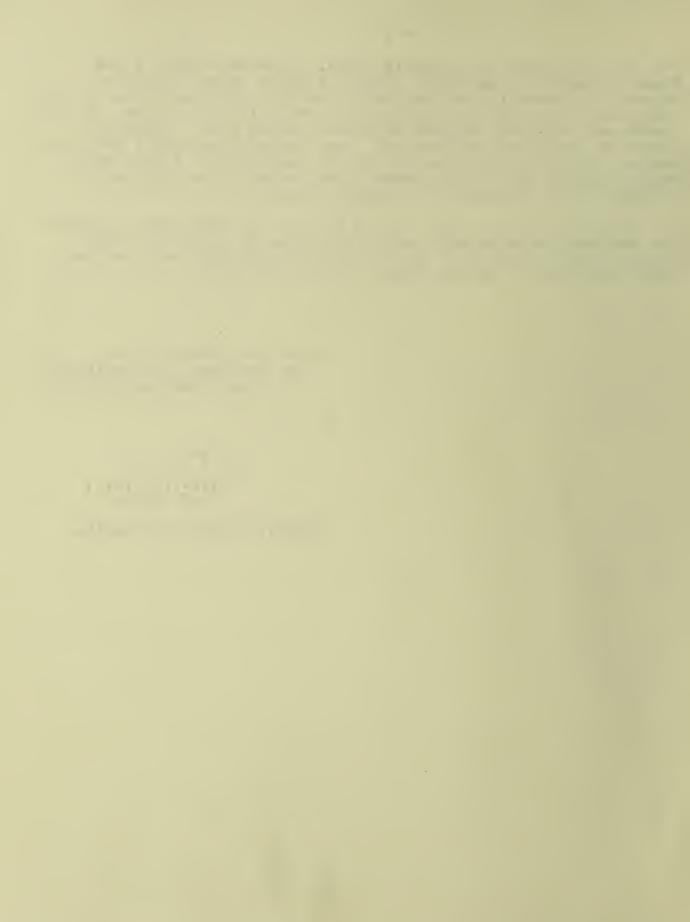
for the allocation of a Council house. In these cases it was found necessary to determine whether housing defects could be improved by resorting to the Fublic Health or Housing Acts. In the remaining cases an attempt was made to correlate the degree of unfitness with that claimed by other Council house applicants living in unsuitable conditions. Such information that I obtained has been placed at the disposal of the Council, and I hope that they will find use for it whenever they consider the difficult question of the allocation of Council houses.

In conclusion, I would report that the health of the community has remained satisfactory, and I would like to thank the Public Health Inspector, Mr H.V. Jones, for his assistance when dealing with environmental health problems in the district.

I have the honour to be,
Mr Chairman and Gentlemen,
Your obedient Servant,

JT/unt.

Medical Officer of Health.



#### ASHBURTON URBAN DISTRICT

#### HEALTH COMMITTEE

HAIRMAN - Councillor T. W. Gracey.

MAIRMAN OF THE COUNCIL - Councillor A.G. French, J.P.,

DUNCILLORS

R. Arscott.
H.C. Bennett.
W.E. Cartwright.
A. Fallows.
F.C. Tucker.

#### PUBLIC HEALTH STAFF

EDICAL OFFICER OF HEALTH

F.T. HUNT, MB., BS., MRCS., LRCP., DPH., DIH., (Appointed April 1st, 1959)

JBLIC HEALTH INSPECTOR

H.V. Jones.

JBLIC HEALTH DEPARTMENT

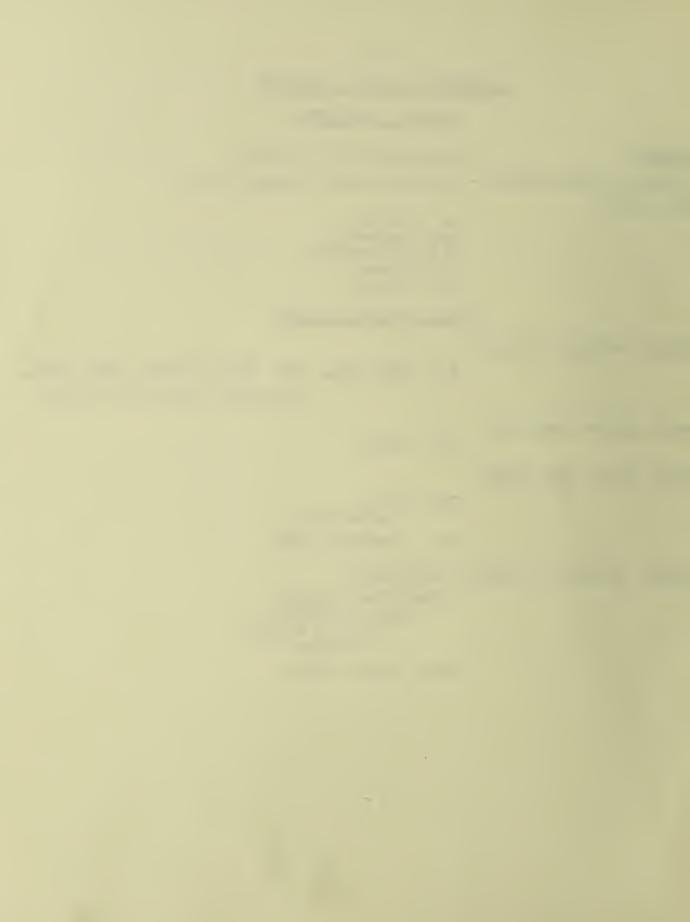
Town Hall,
Ashburton.

Tel. Ashburton 383.

EDICAL OFFICER OF HEALTH'S DEPARTMENT

Medical Department, Council Offices, 61, Fore Street, Totnes.

Tel. Totnes 2335.



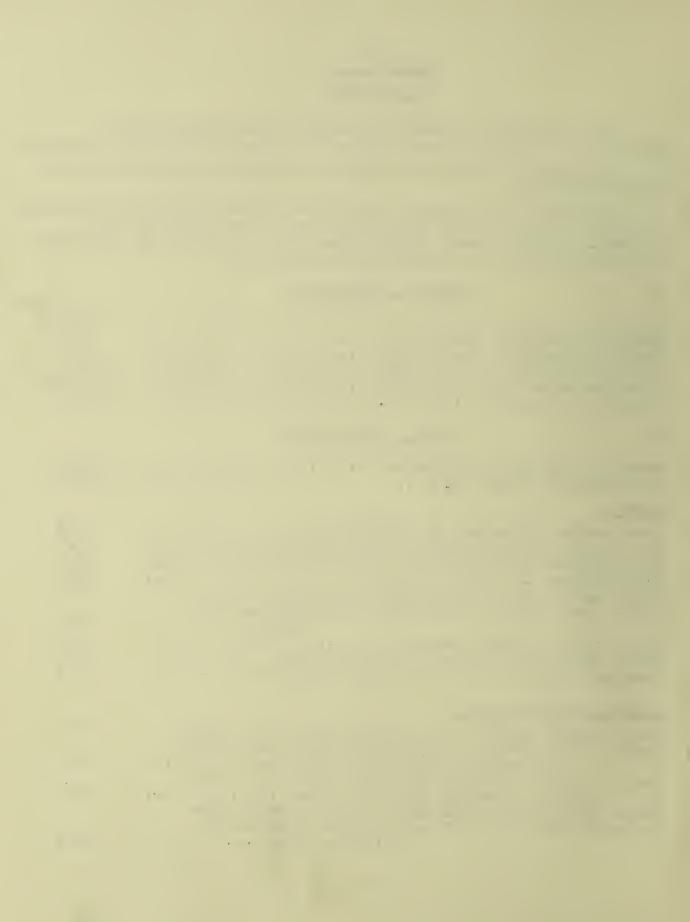
### SECTION A. STATISTICS

The statistics in this report have been compiled from information collected from a number of sources throughout the year.

The monthly return of births and deaths is received from the local registrar.

At weekly and quarterly intervals details regarding infectious diseases, births and deaths are received from the Registrar General. In this manner information can be obtained on infectious diseases prevalent in neighbouring districts.

| 1. <u>General Statistics</u>   |  |
|--|--|
| Area  Number of dwelling houses  Dwellings owned by the Council  Council dwellings per thousand of population  Rateable value (1st April 1959)  Estimated product of 1d rate | acres<br>6,778<br>880<br>220<br>114.5<br>£27,004<br>£112 |
| 2. <u>Vital Statistics</u>   |  |
| Estimated mid-year population  | 2,700<br>2,705   |
| Births   |  |
| Live births (22 males, 21 females)   | 43<br>15.9<br>2.3<br>Nil<br>Nil<br>Nil<br>15.9           |
| Infant mortality rates   |  |
| Total infant deaths per thousand total live births  Deaths under 4 weeks per thousand total live births  | Nil  |
| (neo-natal Mortality rate)   | Nil  |
| Deaths under 1 week per thousand total live births (early neo-natal Mortality rate)  | Nil  |
| Mortality rate)  | Nil  |

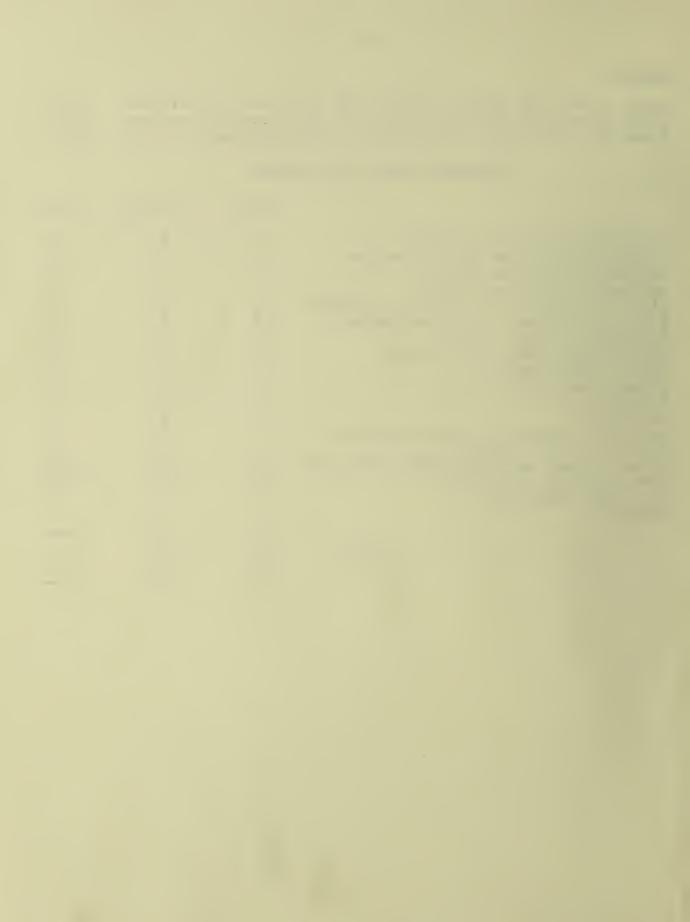


#### Deaths

| Total deaths (23 males, 23 females)          | 46   |
|--|------|
| Crude death rate per thousand population     | 17.0 |
| Corrected death rate per thousand population | 13.1 |

#### 3. Classification of leaths

|  | Male                                      | Female                                    | Total   |
|--|---|---|---|
| Malignant neoplasm, stomach Malignant neoplasm lung, bronchus Malignant neoplasm, breast Malignant neoplasm, uterus Other malignant & lymphatic neoplasms Vascular lesions of nervous system Coronary disease, angina Hypertension with heart disease Other heart diseases Other circulatory disease Influenza Pneumonia | -<br>2<br>-<br>4<br>2<br>4<br>1<br>2<br>4 | 1<br>1<br>1<br>3<br>1<br>6<br>1<br>3<br>0 | 1<br>2<br>1<br>7<br>3<br>10<br>2<br>5<br>4<br>1 |
| Gastritis, enteritis and diarrhoed<br>Nephritis and nephrosis<br>Other defined and ill-defined diseases<br>Motor vehicle accidents<br>All other accidents<br>Suicide   | -<br>3<br>Nil<br>-<br>1                   | l<br>l<br>Nil<br>l                        | 1<br>1<br>4<br>Nil<br>1<br>1                    |
| Total  | 23  | 23  | 46  |



#### GENERAL PROVISIONS OF HEALTH SERVICES

#### 1. Hospitals

The Ashburton and Buckfastleigh Hospital is situated in Ashburton under the management of the Torquay and District Hospital Management Committee. This is a general practitioner hospital with 15 mixed medical and surgical beds.

Hospital coverage for the district is also supplied by Newton Abbot Hospital and Torbay Hospital. Maternity cases are admitted to Broomborough Hospital, Totnes.

#### County Council Health Services

Under the National Health Services Act 1946, the County Council provides the following services:-

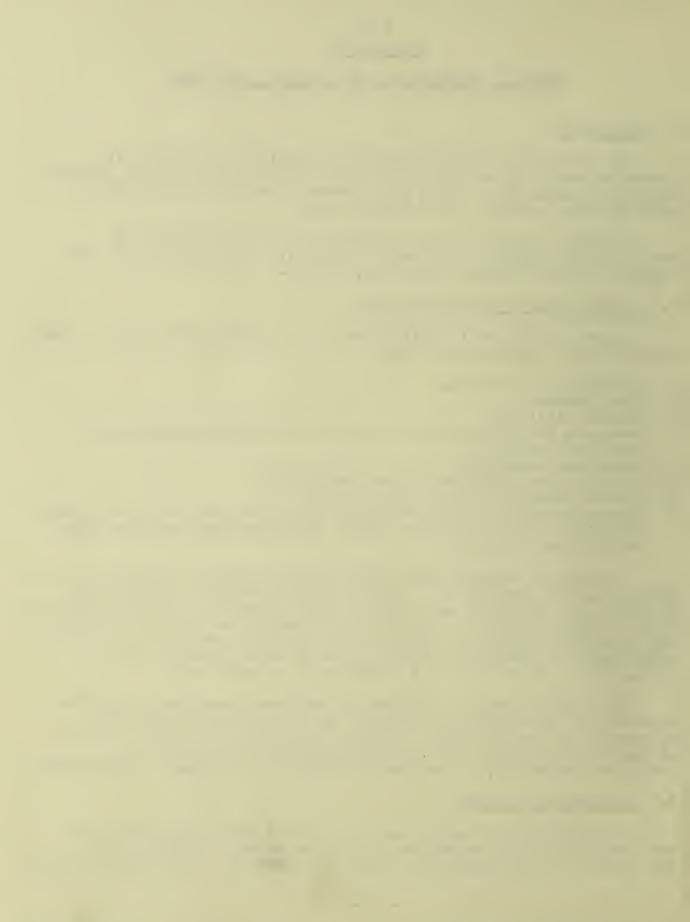
- a) Domiciliary midwives.
- b) Home nurses.
- c) Health Visitors.
- d) Services for the care of expectant and nursing mothers and children under 5.
- Ambulance services.
- Vaccination and immunisation procedures.
- Domestic help services (home helps)
- e)
  f)
  g)
  h) Arrangements for the prevention of illness, the care of persons suffering from illness or mental defectiveness, and the after care of such persons.

A district nurse/midwife works in the district and there is one Health Visitor available. A child welfare clinic is held every fortnight in Ashburton and the home help service is organised by the County Council with the Health Visitor acting as the local organiser. The ambulance service is operated by voluntary organisations, and ambulances are available at all times to convey people who are physically or mentally ill to hospitals, clinics etc.,

The County Council, through the Welfare Committee, provides residential accommodation in homes or hostels for persons who by reason of age, infirmity or other circumstances, are in need of care and attention not otherwise available for them. In Ashburton accommodation has been provided at "Kenwyn", Western Road.

#### 3. Laboratory Services

Bacteriological examinations of pathological specimens and samples of milk, water and ice cream are carried out by either the Public Health Laboratory Service at Exeter, or the Public Health



- 7 -

Laboratory Service at Plymouth. The chemical analysis of water and other samples is undertaken by Public Analysts in Exeter.

#### 4. Tuberculin Testing Scheme (School children)

All children attending County Primary Schools in the District now receive, as part of the general supervision of their health, a special tuberculin skin test each year. This test may indicate if the child is suffering fro, or has suffered from tuberculosis. Such children are referred for further examination and, by this means, early cases of tuberculosis can be detected in the child or in the child's family.

The scheme has as its main object the detection of previously unsuspected cases of tuberculosis, and the examination of the child gives the lead for tracing the sources of the infection in the community.

#### 5. Removal of Old and Infirm Persons to Institutions

Under Section 47 of the National Assistance Act, 1948, the Council may apply to a court for an order to remove to a suitable institution any persons who

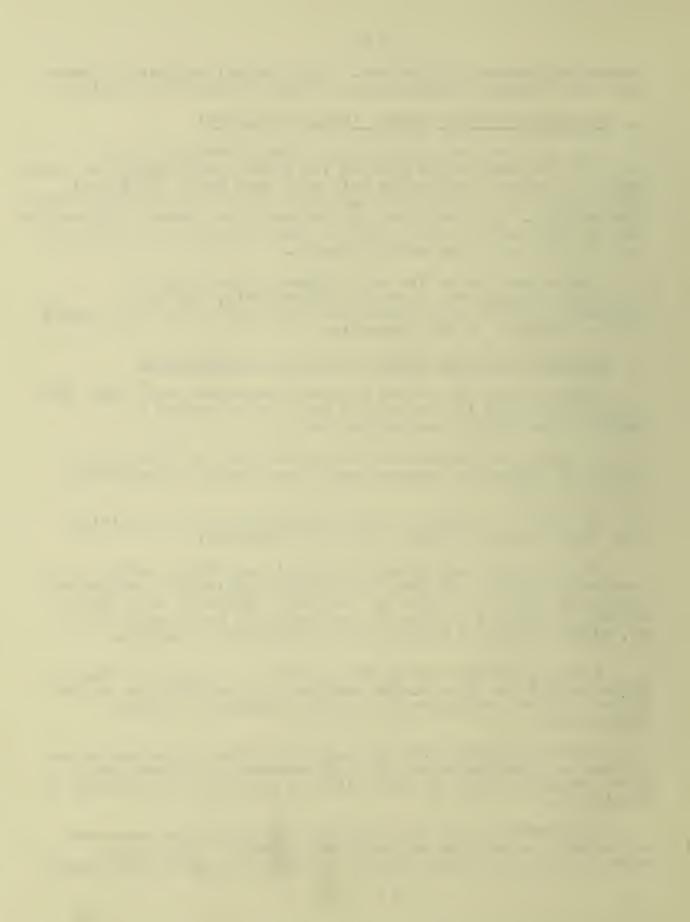
- a) Are suffering from grave chronic disease, or being aged, inform or physically incapacitated, are living in insanitary conditions and
- b) Are unable to attend to themselves and are not receiving from other persons thorough care and attention.

The National Assistance (Amendment) Act 1951, amended Section 47 of the 1348 Act, and enabled application for removal of urgent cases to be made by the local authority or by the Medical Officer of Health, if authorised by the Council to do so, without giving 7 days notice as previously required.

Such application may be made either to a court of "summary jurisdiction", or to a single Justice, on a certificate by the Medical Officer of Health and another registered medical practitioner.

Detention orders made in respect of these urgent cases are limited to three weeks and if it is necessary to extend this time, compliance must be made with the original requirements of Section 46.

This procedure is often resented by the person concerned, and indeed the step is not initiated lightly. It is most essential that all means should be taken to persuade the person



to go voluntarily to hospital or shelter and, on this account, it is essential that the Medical Officer of Health is called in early. In this way, he can seek the help of various persons and organisations and, given sufficient time, the statutory procedure is very rarely necessary.

When the Medical Officer of Health is called in at a late stage, he has not sufficient time or opportunity to help the patient and is then only of value in applying his signature to a document.

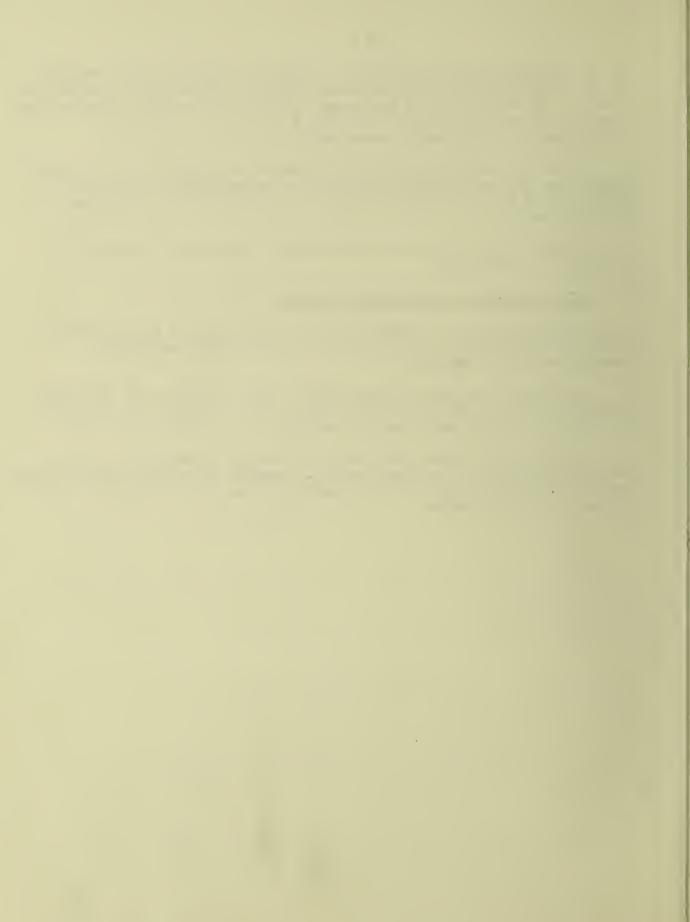
During the year it was not found necessary to resort to Section 47 procedure.

#### 6. Mass Miniature Radiography Service

During January a Mass Miniature Radiography Unit of the South West Regional Ho pital Board visited the Ashburton County Secondary School.

369 scholars and 22 staff had a chest x-ray and, although abnormalities of the chest and lungs were detected in 6 cases, no active tuberculosis was present in any of these persons.

In the same month the unit visited the Town Hall, and 345 persons had a chest x-ray. Again, no active tuberculosis was detected but other chest abnormalities were found to be present in 10 persons.



#### SECTION C.

#### PREVALENCE AND CONTROL OF INFECTIOUS AND OTHER DISEASES

#### 1. Notifiable diseases

During the year 2 cases of measles and 2 cases of whooping cough were notified. Information obtained from a number of sources suggested that more cases of measles and whooping cough had occurred in the area, but these diseases were obviously not notified.

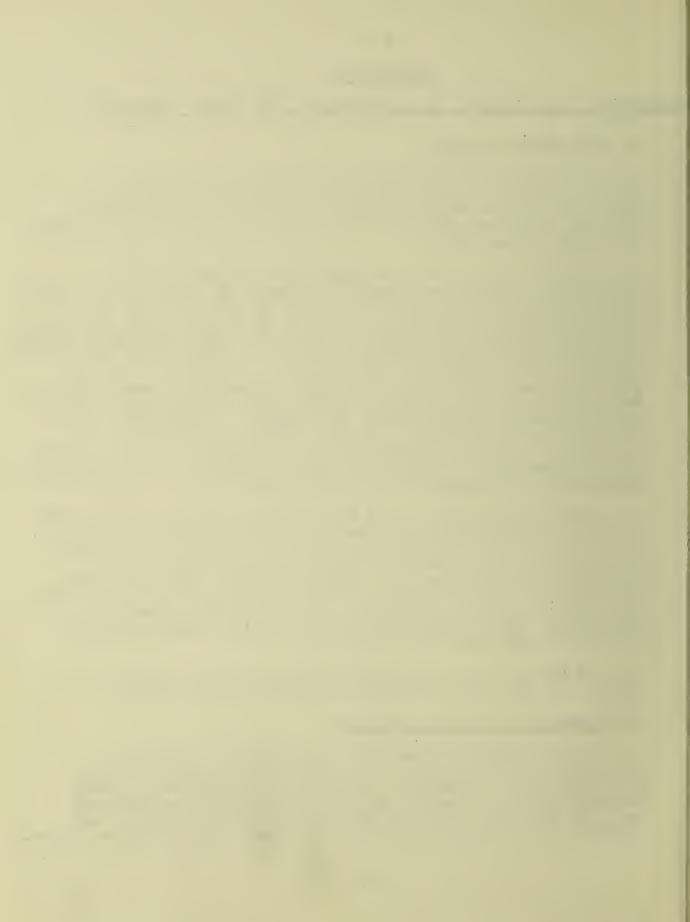
In order that local authorities may be aware of the incidence of infectious diseases occurring in their areas, and so that proper measures could be taken to deal with them, such diseases must be notified to the local Medical Officer of Health. The value of such notification ensures that the necessary measures can be taken to prevent the spread of the infection to other members of the community. Advice could also be given on the control of contacts, and the possible exclusion of such contacts from attendance at schools, exclusion from food handling and other necessary restrictions. The channels of infection could be traced and dealt with. The notification is also of statistical value in determining the occurrence of the diseases in the community, the types of persons at risk and the value of immunising procedures related to the diseases.

Undoubtedly there is now need for the revision of the list of diseases which have to be notified. There would no appear to be little value in notifying measles as very little can be done to prevent or check the spread of this disease, and statistical information is of limited value. Other diseases that might now be removed include acute pneumonia, scarlet fever and whooping cough. Additions to the list might also be considered, and tetanus, anthrax and rubella during pregnancy could well fall into this category.

At the present time inadequate notification of infectious diseases is of little value and tends to be misleading.

#### 2. Immunisation and Vaccination

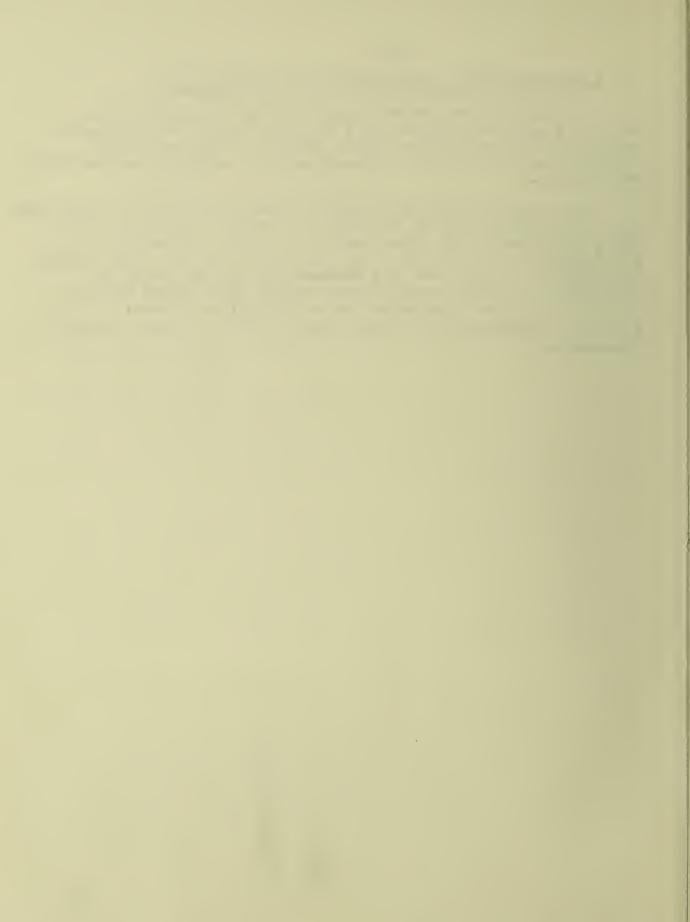
Vaccination and immunisation is available to give protection against such diseases as smallpox, poliomyelitis, whooping-cough, diphtheria, tetanus and tuberculosis. These procedures can be carried out by local medical practitioners and also under the Devon County Council scheme, sessions are carried out at local schools and the local Infant Welfare Clinic.



#### 3. Authentification of International Certificates

In order to prevent the spread of infectious diseases several countries required that visitors should be vaccinated or innoculated against specified diseases. International certificates have now been prescribed for smallpox, yellow fever and cholera.

When completed by the medical practitioner these certificates must be authenticated by the Medical Officer of Health. It is the responsibility of travellers to see that international certificates of vaccination are available both for their family practitioner to sign and the Medical Officer of Health to authenticate. These certificates should be obtained by the travelling agency organising the individual's journey. It is not the responsibility of local authorities to provide these documents.



#### SECTION D

#### SANITARY CONDITIONS IN THE AREA

#### 1. Water

Upland surface water is collected from the Moors and reaches the district by gravity from a large storage reservoir which can contain 300,000 gallons. The water is chlorinated and hardened by passing over soda ash. In order to augment the supply, a small amount of water is continually extracted from the River Ashburn, and this water then passes direct to the reservoir where it is chlorinated.

A number of dwelling houses obtain their water from springs or wells, whilst 14 dwellings at Hele Cross are served by water from a main of the Paignton U.D.C.

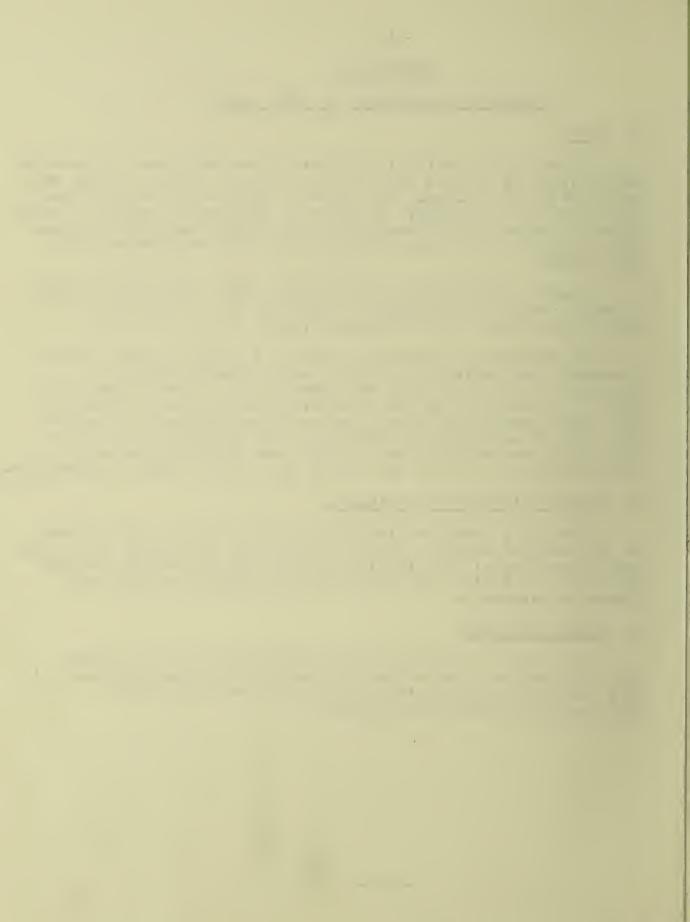
The quantity is generally sufficient for the needs of the community, but during the drought in the summer months, a restriction of use of water was necessary for a short period of time. The dwellings in the Holn Turn - Hele Cross district are not always adequately served, and a storage reservoir to serve that area is now almost a necessity. The quality of the water has always been satisfactory and frequent examinations have confirmed that the water has always been fit for human consumption.

#### 2. Refuse Collection and Disposal

There is a weekly collection of refuse in the greater part of the district whilst a monthly collection is carried out in the more remote areas. The tip is a disused quarry at Gallows Park and this is situated well away from residential property and causes no nuisances.

#### 3. Sewage Disposal

The sewage is treated at the Buckfastleigh Sewage Works. The infiltration of water into the sewerage system continues but to a much lesser degree than in former years, following improvements to the sewage system.



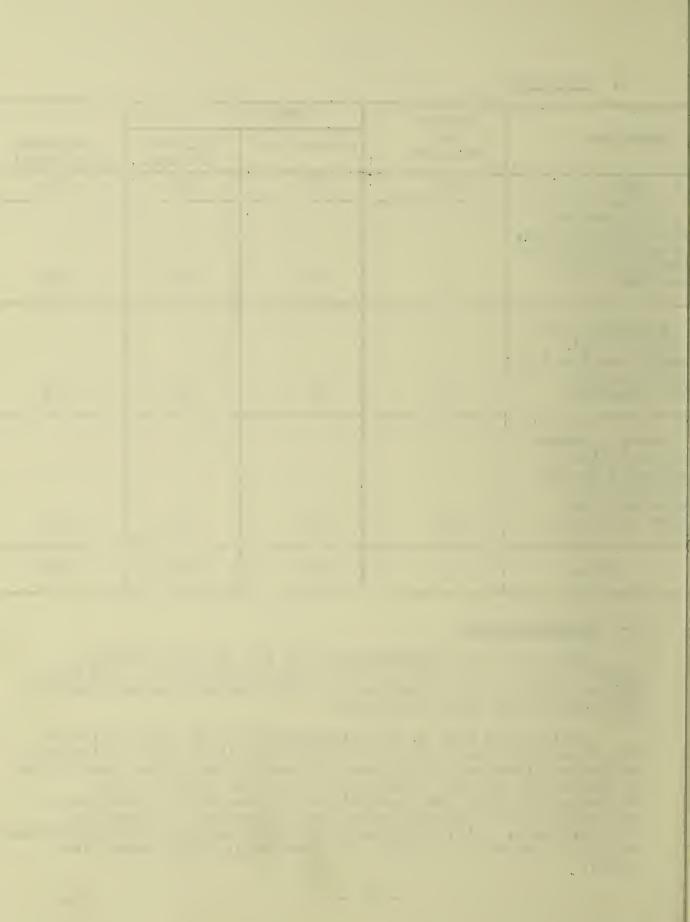
#### 4. Factories

|   | Number         | Number o    |                    |                         |
|---|----------------|-------------|--------------------|-------------------------|
| Premises  | on<br>register | Inspections | Written<br>notices | Occupiers<br>prosecuted |
| (1)   | (2)            | (3)         | (4)                | (5)                     |
| l) Factories in which Sections 1,2, 3,4 and 6 are to be aforced by Local athorities                 | 6              | 6           | Nil                | Nil                     |
| 2) Factories not included in (1) n which Section 7 is aforced by the ocal Authority                 | 5              | 5           | Nil                | Nil                     |
| 3) Other premises n which Section 7 s enforced by the ocal Authority excluding out-orkers premises) | Nil            | Nil         | N.il               | Nil                     |
| Total   | 11             | 11          | Nil                | Nil                     |

#### 5. Slaughterhouses

There are two slaughterhouses in the district and 104 visits were made to these premises during the year. 100% meat inspection was again possible and these inspections were carried out immediately after slaughter.

Visits were made to the slaughterhouses to give advice on the Slaughterhouses (Hygiene) Regulations 1958 and the Slaughter of Animals (Prevention of Cruelty) Regulations 1958. Most of the requirements of these regulations came into force at the beginning of 1959, but regulations relating to the construction and equipment of slaughterhouses will commence to operate at a future date. It is obvious that the standard of slaughterhouses will be improved as a result of these regulations coming into force.



|   | Cattle<br>excluding<br>cows | Cows   | Calves | Sheep &<br>Lambs | P <b>i</b> gs |
|---|-----------------------------|--|--------|------------------|---------------|
| ) killed  | 149                         | _  | 15     | 819              | 202           |
| inspected   | 140                         |  | 15     | 810              | 200           |
| hat carcases<br>indemned due to<br>isease                   | -                           | -  |        | -                | -             |
| arcases of hich some part rorgan was ondemned due to isease | 6                           | community to community and the desired of the State of th |        |                  | ann.          |

#### Licenced Slaughtermen

| Number of | new licences granted in 1959    | 2 |
|-----------|---------------------------------|---|
| Number of | licences renewed during 1959    | 6 |
| Licences  | in operation at the end of 1959 | 8 |

#### 6. Disinfection and Disinfestation

One dwelling house was disinfested following illness.

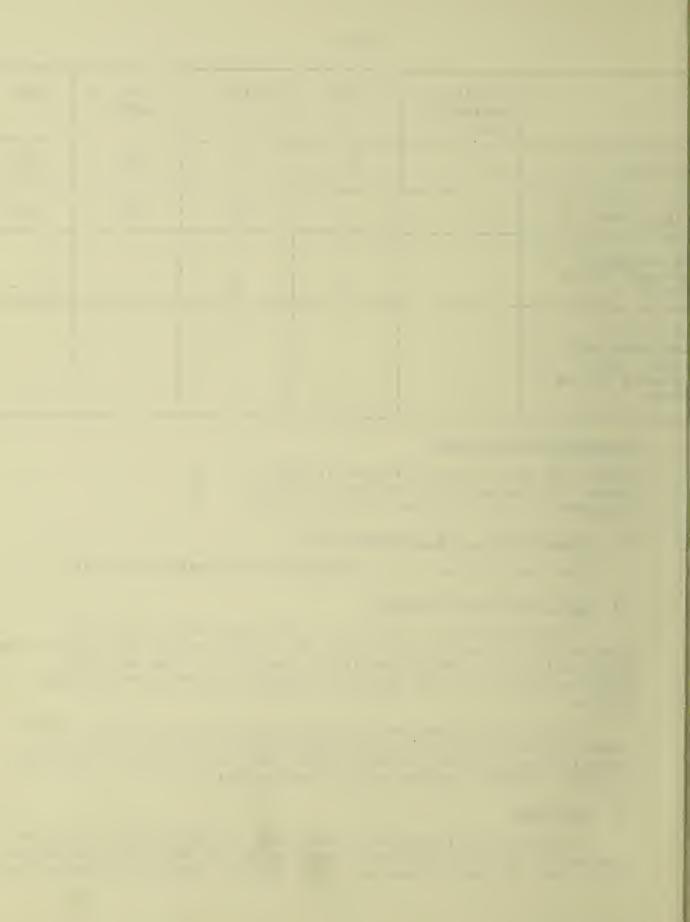
#### 7. Pest and Rodent Control

A rodent operator works on a part time basis for this authority, and regular treatment is carried out on the refuse tips. Test baiting is carried out in the sewerage system and the operator visits private business premises in order to destroy pests.

Under the Prevention of Damage by Pests Act 1949 the local authority has an obligation to ensure that as far as is practicable, the area is kept free from rats and mice. For this purpose frequent inspections are necessary.

#### 8. Caravans

There is one licenced caravan site at Waterleat. There is accommodation for 42 caravans and tents, and the site is open all the year. 20 inspections were made for the purpose of inspecting



caravans and caravan sites during the year, and conditions were always found to be satisfactory.

#### 9. Visits and Inspections made during the Year

| Visits to dwelling houses            | 60  |
|--------------------------------------|-----|
| Visits to food premises              | 50  |
| Visits to slaughterhouses            | 104 |
| Visits to factories and workshops    | 11  |
| Visits to caravans                   | 20  |
| Drainage inspections                 | 6   |
| Miscellaneous visits and inspections | 25  |



#### SECTION E.

#### INSPECTION AND SUPERVISION OF FOOD

#### 1. Food Premises and Food Hygiene

There were 39 food premises operating in the area during the year. This number was made up of 6 cafes, 9 hotels and public houses, 3 dairies and milk retailers, 21 retail food premises.

During July and Aigust, visits were made to the majority of these premises and advice was given on food hygiene and the requirements of the Food Hygiene Regulations. Further visits were made to selected premises towards the end of the year.

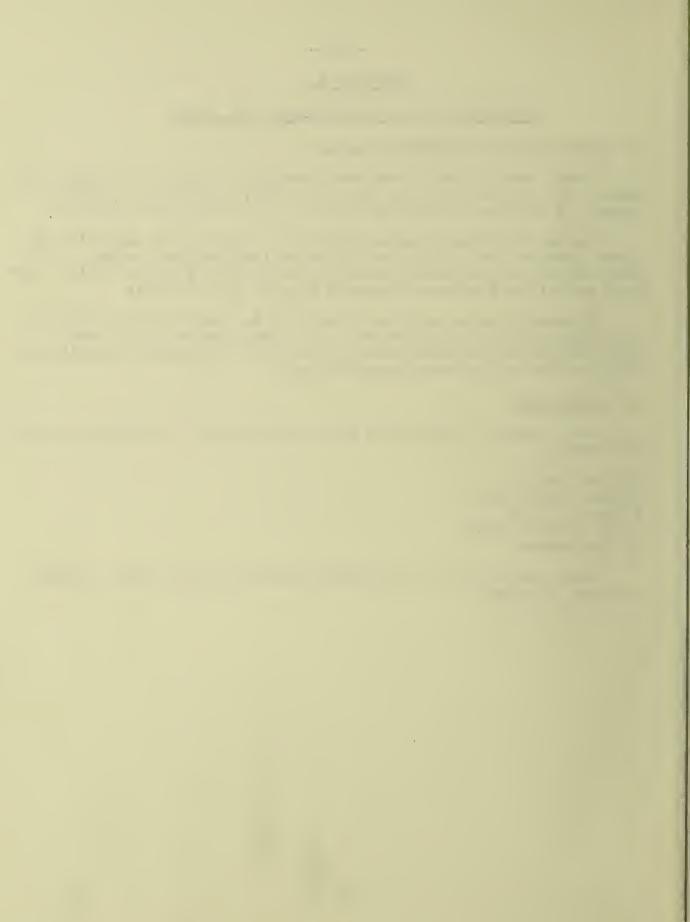
First-aid boxes were not always to be found on the premises and assistant food handlers were not always aware of all the requirements in the Regulations. In general, however, conditions found at the visits were satisfactory.

#### 2. Unfit food

The amount of unsuitable food surrendered or condemned was as follows:-

700 fish cakes
12 lbs corned beef
2 stone of fish
9 lbs chopped pork
61 lbs cheese

Meat inspected at the slaughterhouses has not been included in these figures.



#### SECTION F.

#### HOUSING

#### 1. General information

| Total | number | of | dwelling houses in district    | 880 |
|-------|--------|----|--------------------------------|-----|
| Total | number | of | dwellings owned by the Council | 220 |
| Total | number | of | visits made to dwelling houses | 60  |

3 unfit houses were demolished during the year 10 unfit houses were made fit following informal action by the local authority.

During the year 10 houses were found not to be fit in all respects for human habitation.

No houses were known to be overcrowded at the end of 1959.

#### Clearance Areas

No clearance areas were declared during the year.

#### 2. Housing (Underground Rooms Act) 1959

This Act came into force in January 1959 and its purpose was to restore to the local authorities a simple and quick means of closing unhealthy underground rooms.

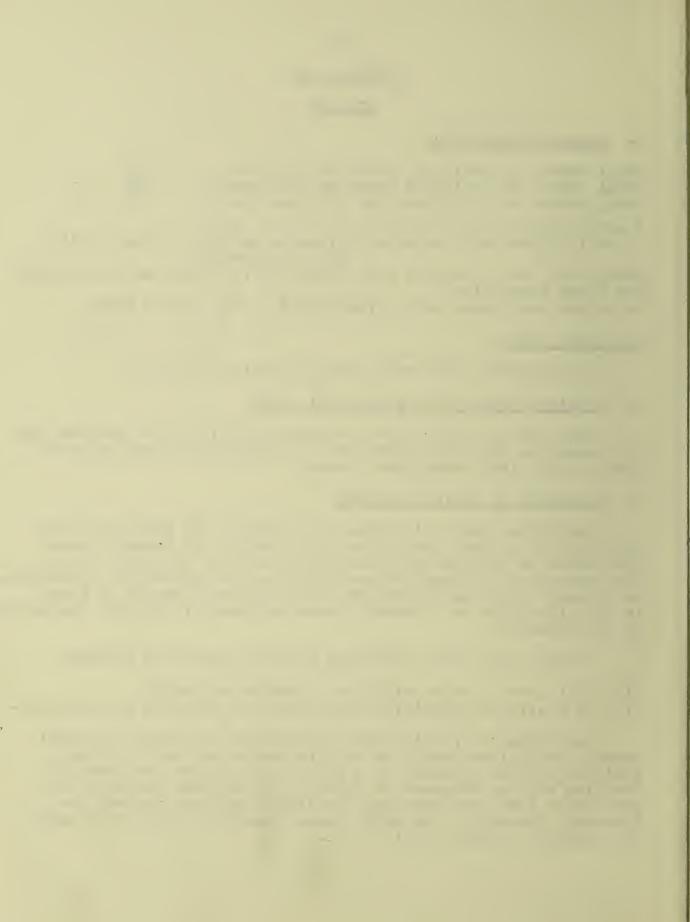
#### 3. Rehousing on Medical Grounds

During the year 17 persons were visited who considered that they should be given some priority in respect of Council house allocation on account of either unfit existing accommodation or the presence of illness or disability in the applicant's household. In 7 cases it was considered that some priority should be given in the allocation of a Council house and these facts were submitted to the Council.

I have always been concerned with the following factors:-

- 1) Unfit housing which might be injurious to health
- 2) Ill health or disability which would be improved by rehousing.

Regarding the first factor, preference in respect of unfit housing conditions should be made in such a way that healthy families will be rehoused as a preventive measure and unhealthy families will be rehoused in order to obtain both curative and preventive benefits. Whenever possible, sanitary defects and disrepair present in the unfit houses should be dealt with under the Housing or Public Health Acts.



In respect of the second factor, when ill health or disability is present, the existing housing accommodation must be prejudicial to a greater extent than in the case of a healthy individual. In addition, rehousing in alternative accommodation should be of benefit to the applicant. It is necessary, therefore, to equate a person's illness or disability with his existing housing accommodation, with the possible alternative accommodation available and with the claim of other persons on the housing list.

#### 4. Housing Improvement Grants

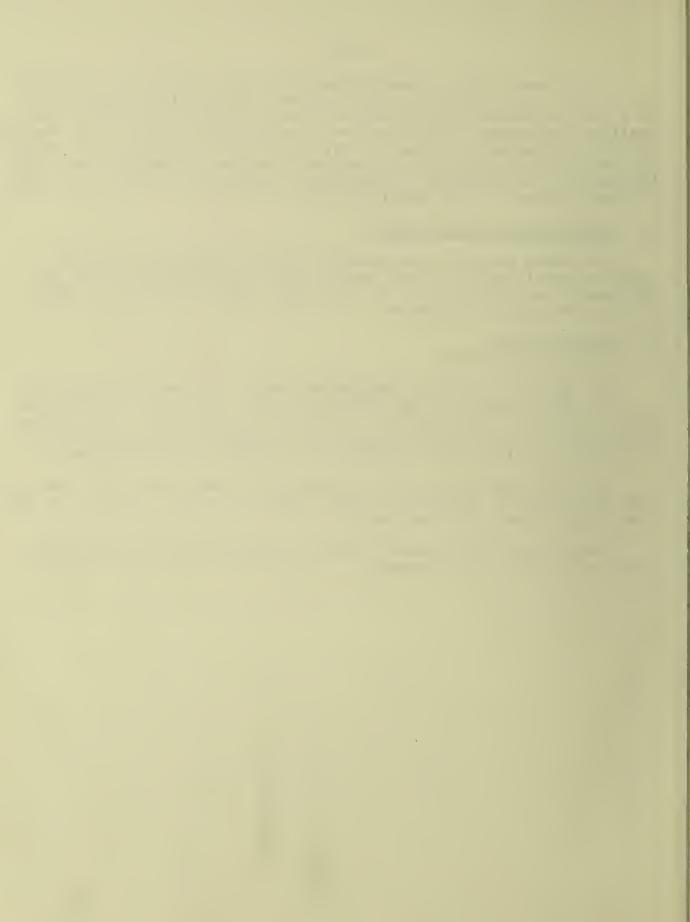
The House Purchase and Housing Act 1959 together with the 1958 Housing (Financial Provisions) Act has helped the owners of old houses to bring them up to date with modern amenities. There are now two kinds of grant:-

- a) Standard Grant.
- b) Discretionary Grant.

The Standard Grant is available towards the cost of improving a house which lacks certain amenities, such as a bath or shower, a wash hand basin, water closet, a hot water supply and a food store. This grant is a new form of improvement grant, and can be claimed as a right providing the conditions of payment are satisfied.

A Discretionary Grant is payable for a wider range and more extensive form of improvement, but payment of such a grant is at the discretion of the local authority.

Many houses in Ashburton could be improved if only the owners would make use of these grants.



#### APPENDIX

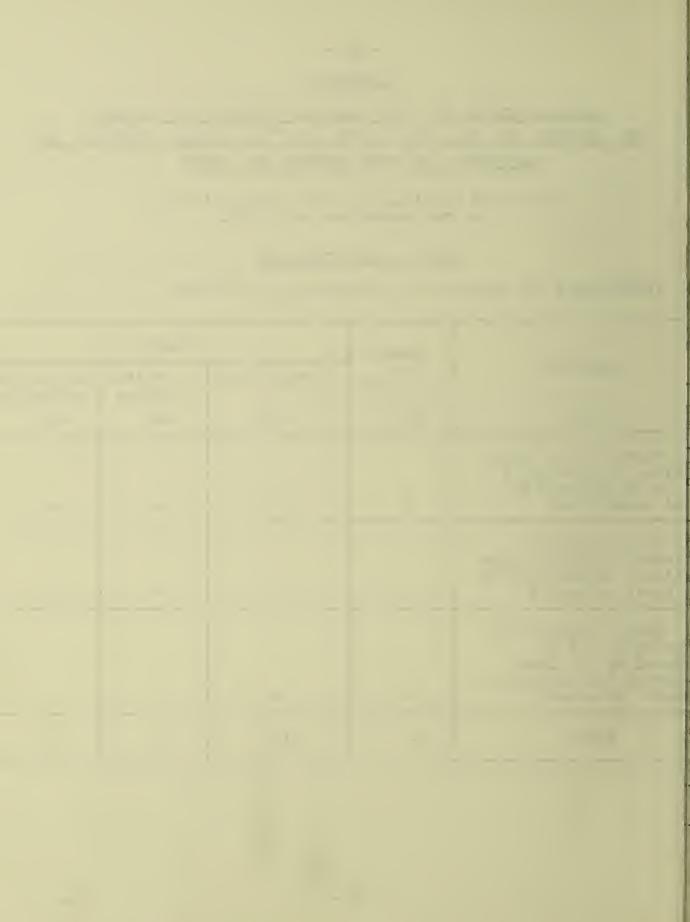
## ANNUAL REPORT OF THE MEDICAL OFFICER OF HEALTH IN RESPECT OF THE YEAR 1959 FOR THE URBAN DISTRICT OF ASHBURTON IN THE COUNTY OF DEVON

Prescribed Particulars on the Administration of the Factories Act, 1937.

#### PART 1 OF THE ACT

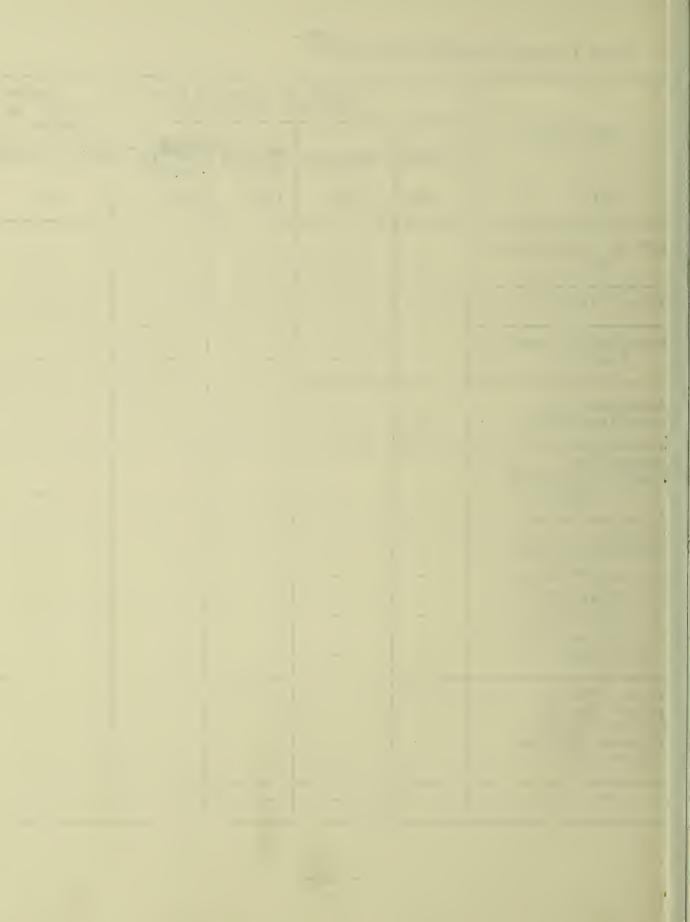
. INSPECTIONS for purposes of provisions as to health

|  | On the State of th | ada ya wasan wasan wasan kata wasan ka wasan ka wasan ka |  | - And Technical Minister and Anti-Anti-Anti-Anti-Anti-Anti-Anti-Anti- |  |  |
|--|--|--|--|---|--|--|
|  | Number   | Number of  |  |   |  |  |
| Premises.  | on<br>register   | Inspections  | Written<br>notices   | Occupiers prosecuted  |  |  |
| (1)  | (2)  | (3)  | (4)  | (5)   |  |  |
| ) Factories in which ctions 1,2,3,4 and 6 at to be enforced by cal Authorities                   | 6  | 6  |  | -   |  |  |
| ) Factories not cluded in (1) in which ction 7 is enforced by a Local Authority                  | 5  | 5  | e tigari - via mae ri se dalla della mate in infrario di cindia.   |   |  |  |
| ) Other Premises in ich Section 7 is forced by the Local thority (Excluding out-rkers' premises) |  | _  | -  | <u>-</u>  |  |  |
| Total  | 11   |  | Constitution of the Consti | under .   |  |  |



- 13 - Cases in which DEFECTS were found

|  | company resemble week approximate  | Prioritisco W. rives (NA) programmo constituente   | SERVICE PROPERTY AND AND CONTRACTOR                                  |  |  |  |
|--|--|--|--|--|--|--|
|  | Number of cases in which<br>defects were found   |  |  |  | Number of cases in   |  |
| Particulars  | Found  | Remedied   | Ref<br>By H.M.<br>Insp.  | To H.M. Insp.  | which prosecutions were instituted.  |  |
| (1)  | (2)  | (3)  | (4)  | (5)  | (6)  |  |
| nt of cleanliness (S.1)  | -  | _  | -  | -  |  |  |
| rercrowding (S.2)  | -  | -  | -  | -  | -  |  |
| reasonable temp. (S.3)   |  | AND THE REPORT OF THE PARTY OF  |  | Control Contro | Control of the Contro |  |
| .adequate<br>ntilation(S.4)                                      | _  | -  | -  | _  | <b>-</b>   |  |
| effective ainage of floors (S.6)                                 | The state of the s | Company of the Compan | Charles destablements report   | entre de la companya  | Billion et ser see som i tour nut i reals et le suntre et demonstre  |  |
| nitary<br>nveniences (S.7)<br>.) Insufficient                    |  | — — — — — — — — — — — — — — — — — — —  | - 139/76/89  | -  | The design of the control of the con |  |
| ) Unsuitable or defective  | -  | -  | _  | _  |  |  |
| ) Not separate for sexes   | _  |  |  | _  | -  |  |
| her offences ainst the ACT ot including fences relating Outwork) | _  |  |  |  | to we are a President President Conditions of a symbol   |  |
| Total  | and the second s | N - Paulin e alleann - nephrospanische seren   | CONTRACTOR OF STREET STREET, ST. | en e   | Ph. F S APPA O MAN POSSESSE APPARATOR VINE SHAPE CONTRACTOR CONTRA |  |



#### PART 8 OF THE ACT

#### OUTWORK

#### Sections 110 and 111

There were no outworkers in the District and there is thus a "NIL" RETURN.

